

2015

Consolidated Annual  
Performance and Evaluation  
Report (CAPER)



City of Rome  
Community Development Department  
607 Broad Street  
Rome, GA 30161

## CR-05 - Goals and Outcomes

### Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

#### Summary of Resources and Distribution of Funds

The Consolidated Annual Performance and Evaluation Report (CAPER) is an annual report for the City of Rome's Community Development Block Grant Program (CDBG). The report describes the year-end status of all activities, including some non-CDBG as proposed in the 2015 and other previous year Action Plans. The report covers the activities that were underway between January 1, 2015 and December 31, 2015.

The City of Rome's Community Development Block Grant (CDBG) allocation for 2015 was \$404,746. At the end of the previous program year (2014) there was a balance in the amount of \$197,228.53 in unexpended CDBG funds.

During the program year, a total amount of \$365,123.06 was expended; \$155,697.60 was spent on housing activities (rehabilitation, rehabilitation program delivery/administration and targeted code enforcement); \$147,307.49 was spent on sidewalk improvements and \$62,117.97 was spent on general program administration.

#### Program Targeting

100% of the funds expended in 2015 assisted low/moderate income persons and households either directly or through an area basis.

### Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

| Goal                        | Category                          | Source / Amount | Indicator   | Unit of Measure        | Expected – Strategic Plan | Actual – Strategic Plan | Percent Complete | Expected – Program Year | Actual – Program Year | Percent Complete |
|-----------------------------|-----------------------------------|-----------------|---|------------------------|---------------------------|-------------------------|------------------|-------------------------|-----------------------|------------------|
| Code Enforcement Activities | Non-Housing Community Development | CDBG: \$50,000  | Housing Code Enforcement/Foreclosed Property Care | Household Housing Unit | 175                       | 205                     | 117.14%          | 30                      | 0                     | 0.00%            |

|                                    |  |                    |   |                        |      |      |         |      |    |       |
|------------------------------------|--|--------------------|---|------------------------|------|------|---------|------|----|-------|
| Economic Development Activities    | Non-Housing Community Development                    | 0                  | Jobs created/retained   | Jobs                   | 5    | 3    | 60.00%  | 0    | 0  |       |
| Economic Development Activities    | Non-Housing Community Development                    | 0                  | Businesses assisted   | Businesses Assisted    | 2    | 1    | 50.00%  | 0    | 0  |       |
| Grant Planning and Administration  | Affordable Housing Non-Housing Community Development | CDBG: \$80,500     | Other   | Other                  | 2    | 1    | 50.00%  | 3    | 0  | 0.00% |
| Housing Rehabilitation             | Affordable Housing                                   | CDBG: \$           | Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit        | Households Assisted    | 0    | 0    |         | 0    | 0  | 0.00% |
| Housing Rehabilitation             | Affordable Housing                                   | CDBG: \$155,697.60 | Homeowner Housing Rehabilitated   | Household Housing Unit | 85   | 40   | 47.06%  | 17   | 23 |       |
| Public Infrastructure Improvements | Non-Housing Community Development                    | CDBG: \$           | Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit | Persons Assisted       | 2000 | 2000 | 100.00% | 2000 | 0  | 0.00% |

**Table 1 - Accomplishments – Program Year & Strategic Plan to Date**

**Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.**

2015 was the second year of the City of Rome's most current approved Consolidated Plan which will cover the years of 2014-2018. It is expected that all the goals identified in the Consolidated Plan will be reached during the five year period. There were accomplishments made in 2015 and City staff will continue to work towards the needs identified.

The priority needs identified in the 2014-2018 Consolidated Plan were: Public Improvements and Infrastructure; Housing Rehabilitation; Economic Development Activities and Code Enforcement. All of the needs were addressed in 2015 in the following ways:

- Sidewalk improvements in low-income census tract 6 (North Rome) were completed near the Community Kitchen at the intersection of North Broad Street and Calhoun Ave. Many of the individuals that are served daily are homeless or have no transportation and walk to the facility. Improvements were made on both sides of the street which included an improved pedestrian crossing.
- Sidewalk improvements began in the Kingston Ave Area phase 1, which is also located in low-income census tract 6 (North Rome). These improvements will be completed in the spring of 2016.
- Sidewalk improvements on Broad Street in low-income census tract 11 were completed in the spring of 2015. Funds were budgeted out of 2011, 2012, 2013 and 2014 to complete two phases of this project. The project was delayed many times due to weather etc. over the years.
- The City of Rome Targeted Code Enforcement effort was very successful in 2015. There were a total of 315 notice of violations issued to residents that live in census tracts 6, 16 and 21 with a wide range of violations including general exterior conditions, garbage, junk cars, overgrowth, roofs, etc. Most of these issues are resolved through working with the homeowners in voluntary compliance and only a few were issued citations.
- The City of Rome loaned a new small business (Coleandben LLC) \$45,000 out of its local Economic Development Revolving Loan Fund which created two new part-time positions; 51% will be for low/mod income individuals. This activity was not addressed with CDBG Entitlement funds in 2015 but with local funds.
- The very successful Minor Repair program assisted 23 low income elderly homeowners with needed repairs. This exceeded the annual goal of 17.

## CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

|   | CDBG      |
|---|-----------|
| White                                     | 5         |
| Black or African American                 | 18        |
| Asian                                     | 0         |
| American Indian or American Native        | 0         |
| Native Hawaiian or Other Pacific Islander | 0         |
| <b>Total</b>                              | <b>23</b> |
| Hispanic                                  | 0         |
| Not Hispanic                              | 0         |

**Table 2 – Table of assistance to racial and ethnic populations by source of funds**

### Narrative

Of the 23 families directly assisted through the single family rehabilitation program in Rome (Minor Repair Program) the above table represents the racial and ethnic composition of those families. The low/mod individuals assisted in the area benefit activities are included in the demographic information listed below:

Rome Population: 36,303

Race: 57.4 % White; 27.8 % African American; 14.8% Other

Below Poverty Level: 18.1%

The City of Rome concentrated its CDBG funding on an area basis through sidewalk improvements and targeted code enforcement in the following four low income census tracts in Rome:

| Census Tract | % Below Poverty Line | Tract Median Family Income % | Tract Minority % | Total Housing Units |
|--------------|----------------------|------------------------------|------------------|---------------------|
| 0006         | 26.97                | 68.67                        | 58.55            | 2269                |
| 0011         | 34.72                | 58.25                        | 46.01            | 1635                |
| 0016         | 48.06                | 50.95                        | 65.68            | 1613                |
| 0021         | 28/46                | 71.96                        | 56.26            | 1819                |

The demographics for the low income census tracts served by area benefit projects are as follows:

| <b>Census Tract</b> | <b>Tract Pop</b> | <b>Non-Hisp White</b> | <b>Asian/Hawaiian/Pacific Islander</b> | <b>Black</b> | <b>Hispanic</b> | <b>American Indian</b> | <b>Other</b> |
|---------------------|------------------|-----------------------|--|--------------|-----------------|------------------------|--------------|
| <b>0006</b>         | 5008             | 2076                  | 12                                     | 2416         | 386             | 17                     | 101          |
| <b>0011</b>         | 2782             | 1502                  | 45                                     | 665          | 524             | 4                      | 42           |
| <b>0016</b>         | 3537             | 1214                  | 6                                      | 1872         | 389             | 11                     | 45           |
| <b>0021</b>         | 4364             | 1909                  | 6                                      | 1670         | 701             | 7                      | 71           |

## CR-15 - Resources and Investments 91.520(a)

### Identify the resources made available

| Source of Funds | Source | Resources Made Available | Amount Expended During Program Year |
|-----------------|--------|--------------------------|-------------------------------------|
| CDBG            |        | 1,216,840                | 365,123.06                          |

Table 3 – Resources Made Available

### Narrative

The following federal funds were made available for the 2012, 2013, 2014 and 2015 program years to accomplish the Goals and Objectives described in the 2009-2013 and 2014-2018 Consolidated Plans, and the 2012, 2013, 2014 and 2015 Action Plans:

| <u>Resources</u>   | <u>Amount</u> | <u>Expended</u> | <u>Balance</u> |
|--------------------|---------------|-----------------|----------------|
| 1. 2012 CDBG Funds | \$383,844     | \$383,844       | \$0            |
| 2. 2013 CDBG Funds | \$406,803     | \$406,803       | \$0            |
| 3. 2014 CDBG Funds | \$406,047     | \$246,141.62    | \$159,905.38   |
| 4. 2015 CDBG Funds | \$404,746     | \$20,282.28     | \$384,463.72   |

### Identify the geographic distribution and location of investments

| Target Area                       | Planned Percentage of Allocation | Actual Percentage of Allocation | Narrative Description   |
|-----------------------------------|----------------------------------|---------------------------------|---|
| 51% and greater LMI Census Tracts | 49                               |                                 |   |
| 51% and greater LMI Census Tracts | 55                               | 40                              | Public Facility Improvements (sidewalks), Targeted Code Enforcement         |
| City-wide Effort                  |                                  |                                 | Direct Benefit Activities (Economic Development and Housing Rehabilitation) |
| City-wide Effort                  | 31                               | 43                              | Direct Benefit Activities (Economic Development and Housing Rehabilitation) |

Table 4 – Identify the geographic distribution and location of investments

### Narrative

The Public Facility Projects (sidewalk improvements) and Targeted Code Enforcement Program occur within the low-income census tracts of Rome. The geographic allocation of the City's CDBG funds is guided by the determination that these funds can have the greatest impact when targeted to specific areas and leveraged with other local, state and federal investments. The CDBG LMI map is attached. As provided for at 24 CFR Part 5780.208(a)(1), the City may elect to use these target areas to meet National Objective requirements for selected projects that specifically meet the Area Benefit category of

activities.

The Minor Repair Program (housing rehabilitation at or below \$5,000) is available to any qualified household within the City Limits of Rome. This program provides a direct benefit to the families and is based on household income limits.

## **Leveraging**

**Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.**

The City did not directly leverage its 2015 CDBG funds with general funds for projects.

During PY 2015, the City of Rome leveraged \$103,565 in general funds towards the goals of the CDBG program. These funds mainly consisted of general administration funds of the Community Development Department and staff for the South Rome Redevelopment Agency. There were also many in-kind staff hours worked to further these projects in various other City departments such as the Engineering Department, Building Inspection Department, Planning, GIS, Finance, Purchasing and the Street Department.

## CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

|  | One-Year Goal | Actual   |
|--|---------------|----------|
| Number of homeless households to be provided affordable housing units      | 0             | 0        |
| Number of non-homeless households to be provided affordable housing units  | 0             | 0        |
| Number of special-needs households to be provided affordable housing units | 0             | 0        |
| <b>Total</b>   | <b>0</b>      | <b>0</b> |

Table 5- Number of Households

|  | One-Year Goal | Actual    |
|--|---------------|-----------|
| Number of households supported through rental assistance                 | 0             | 0         |
| Number of households supported through the production of new units       | 0             | 0         |
| Number of households supported through the rehab of existing units       | 17            | 23        |
| Number of households supported through the acquisition of existing units | 0             | 0         |
| <b>Total</b>   | <b>17</b>     | <b>23</b> |

Table 6 - Number of Households Supported

**Discuss the difference between goals and outcomes and problems encountered in meeting these goals.**

The City established a goal to assist 17 homeowners through the Minor Repair Program (housing rehabilitation for low income elderly homeowners at or below \$5,000). The goal was exceeded by providing assistance to 23 homeowners.

**Discuss how these outcomes will impact future annual action plans.**

The Minor Repair program is a very successful rehabilitation program in the City of Rome. The never ending waiting list and amount of families that are assisted each year reinforce that this program continues to be needed and will continue to be funded.

**Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.**

| Number of Persons Served | CDBG Actual | HOME Actual |
|--------------------------|-------------|-------------|
| Extremely Low-income     | 6           | 0           |

|                 |           |          |
|-----------------|-----------|----------|
| Low-income      | 10        | 0        |
| Moderate-income | 7         | 0        |
| <b>Total</b>    | <b>23</b> | <b>0</b> |

**Table 7 – Number of Persons Served**

**Narrative Information**

In addition to the CDBG funded Minor Repair Program, the City applies for and is awarded HOME funds in a competitive manner through the Georgia Department of Community Affairs (DCA) in an effort to further locally determined housing initiatives.

Currently the Community Development staff is administering a CHIP Moderate Rehabilitation Program grant (housing rehabilitation up to \$25,000) and was recently awarded \$641,200 through a HOME NOFA to construct new single family housing in the South Rome Urban Redevelopment Area on Wilson Ave. This will be completed in partnership with the South Rome Redevelopment Corporation, a non-profit, who will act as the developer. The homes will be sold to income eligible individuals/families at or below 80% of the area median income.

## **CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)**

**Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:**

### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The City of Rome does not receive homeless funds directly from HUD. However, a number of local service agencies (Salvation Army, Rome Action Ministries, Highland Rivers) and others receive funds from the Georgia Continuum of Care through the Department of Community Affairs and provide programs to assist those that are homeless or at risk. Additionally, local agencies receive support from the Rome/Floyd United Way annual campaign. One local agency, the Open Door Home for Children, also receives support from the Rome and Floyd County Governments. Many local churches also provide support in various ways such as funds, food, clothing, etc.

There is also a privately operated homeless shelter in Rome, the William S. Davies Shelter, which provides a tremendous outreach and needed programs to homeless men. The Davies Shelter is currently conducting a capital fundraising campaign to raise funds to build a new men and women's shelter on property that has been donated to them in the East Rome area. Once completed this will increase their capacity and give them the ability to assist more people. This shelter does not currently receive any federal funds.

**Addressing the emergency shelter and transitional housing needs of homeless persons** Both homeless shelters in Rome (Salvation Army and William S. Davies) relax their rules during times of extreme weather and operate in an emergency shelter mode to assist those at greater need and risk. The City of Rome did not dedicate any CDBG funds to homeless services or activities in 2015.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

[See above.](#)

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**[See above.](#)

## **CR-30 - Public Housing 91.220(h); 91.320(j)**

### **Actions taken to address the needs of public housing**

The City of Rome has not taken any direct actions to address the needs of public housing. Rome has an outstanding public housing authority, the Northwest Georgia Housing Authority (NWGHA), which manages all the public housing in the city limits of Rome. Rome supports the efforts of the housing authority and is always looking for innovative ways to partner together in neighborhood redevelopment.

The following are specific actions taken by Northwest Georgia Housing Authority to improve public housing located in Rome in 2015.

- Northwest Georgia Housing Authority has received approval from Boston Capital, HUD, and the owners of Ashland Park Tax Credit Development (173 units) to manage the development. NWGHA, the owners, and Boston Capital are discussing and working out details for NWGHA to own 100% of the General Partnership.
- NWGHA received approval from HUD for the Rental Assistance Demonstration for the conversion of assistance of the following properties: NWGHA and its co-developer are applying for 4% tax credits.
  - Charles Hight Homes – 101 apartments, Highrise 1. Fifty of the 100 units will be converted to personal care homes for eligible residents. Renovation will include sprinkler system, central heat and air and much more. Residents will receive three meals/day, transportation to and from the doctor, and assistance with housekeeping will be provided.
  - Park Homes – 100 apartments will be converted to RAD – project based vouchers. Apartments will be gutted and completely renovated.
  - Westview Homes – 90 apartments, Rockmart, GA. These units will be gutted and fully renovated.
  - Euharlee School – NWGHA and its co-developer are applying (June 2016) for 9% tax credits to convert this historical school into one-bedroom apartments for the elderly. Additional family units will also be built on this property for a total of 50 units.

### **Actions taken to encourage public housing residents to become more involved in management and participate in homeownership**

Following is a list of the on-going programs that NWGHA offers to its residents which encourage involvement in the housing authority and offers options to improve their own personal lives.

ONGOING MONTHLY WORKSHOPS-NWGHA hosts monthly workshops at each property for the residents. Topics have included budgeting, parenting, home ownership, and other health related issues.

ADULT LITERACY PROGRAM- The NWGHA Adult Education Program offers GED preparation and adult literacy to anyone in Floyd County. NWGHA provides GED prep classes free of charge to all residents.

ROSS FAMILY CHILDCARE ASSISTANCE PROGRAM-The ROSS program provides residents the opportunity to become self-sufficient and improve his/her quality of life, while ensuring their children are cared for at a quality learning facility at little or no cost to them. During the time they receive childcare subsidies, they are encouraged to obtain/maintain employment and enroll in or continue an educational program (GED, Technical or Community College).

RESIDENT RETENTION-NWGHA case managers work with residents who may be having issues with housekeeping, utility payments, neighbor disputes, problems with boarders & lodgers, minor lease violation, and community service issues.

OUR STORE-Our Store is a small convenience store, located on Reservoir Drive, operated by the nonprofit NWGHA Resident Council & Resident Advisory Board. It carries cooking and baking essentials, snack items, soft drinks, and basic cleaning products. Our Store employs NWGHA residents through the Legacy Link program.

ROSS NEIGHBORHOOD NETWORKS PROGRAM- The Neighborhood Networks Centers are located at Willingham Village Community Center. The computer lab centers provide residents with access to technology, skills, and the supportive services needed for obtaining their educational and self-sufficiency goals.

APPALACHIAN HOUSING COUNSELING AGENCY- AHCA offers Pre-purchase/Credit counseling, Post-purchase counseling, Home buyer education, Mortgage default & foreclosure prevention, Budget/money management, Rental/affordable housing counseling, and Fair housing workshops to the residents of NWGHA.

HOUSE OF THE CHILDREN ACADEMY- House of the Children is a non-profit licensed daycare and learning center located within one of Rome's largest public housing communities, John Graham Homes. The Center was originally established as a state licensed daycare facility in 2001, and was created to assist low-income families in their efforts to become self-sufficient. HCA transitioned to a Montessori-based early learning center in 2010. It is the mission of the House of the Children Academy to provide a nurturing, safe and caring environment in which the program participants will learn and grow developmentally, fostered by a trained and loving staff.

ROSS Family & Elderly Coordinators- ROSS Family & Elderly Coordinators assist residents in becoming self-sufficient, maintaining their wellbeing and independent living, and improving their overall quality of life. ROSS Services Coordinators are to meet the needs of residents by coordinating services with various service providers and agencies in the area.

Family Self-Sufficiency (FSS) Program- The Family Self-Sufficiency Program (FSS) is a voluntary program offered to residents of Public Housing and Housing Choice Voucher Program (Section 8). The FSS program will assist in providing the resources and referrals to residents in their efforts to become self-sufficient, obtain & maintain employment, and improve their overall quality of life.

### **Actions taken to provide assistance to troubled PHAs**

No actions were taken. NWGHA is not a troubled public housing authority.

## **CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)**

**Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)**

The City of Rome is always reviewing the Unified Land Development Code (ULDC) to see if it meets development trends and the needs of the community, as expressed by both private and public agencies. While siting of personal care homes has not been a problem for our community, we are certainly aware that it has been for some communities. We will continue to monitor conditions within our community, and will take action to proposed ULDC amendments as needed. The Rome/Floyd Planning Commission meets on a monthly basis and all meetings are open to the public. The public is always notified of the meetings in advance and encouraged to attend and participate.

### **Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)**

The City of Rome focused its efforts in 2015 to replace sidewalks that had fallen into disrepair and were a danger to pedestrian traffic in low income census tracts of Rome; continuing the Minor Repair Program and assisting elderly low income homeowners with much needed repairs to their homes; and continued to implement a targeted code enforcement program in three low income census tracts to address the growing slum and blight problems in our local urban low income neighborhoods. These projects/activities are in underserved areas and low income census tracts that serve those with the greatest needs.

### **Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)**

James Martin, Rome/Floyd Assistant Building Official, attended training and became a certified Lead Based Paint Risk Assessor early in 2011, and was re-certified in 2015 as required. Having an on staff person allows the City of Rome to provide all testing and clearance for the housing rehabilitation programs. This has greatly reduced the expenses being incurred with an outside lead based paint consultant. This has also increased the staff's general knowledge of the lead based paint process and made the housing programs run more efficiently.

### **Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)**

Taking into consideration factors over which the City has control and using its limited CDBG funds for public facility improvements, housing rehabilitation and targeted code enforcement, the City did not establish an antipoverty strategy in 2015 and does not anticipate doing so for the period of the current 2014-2018 Consolidated Plan.

### **Actions taken to develop institutional structure. 91.220(k); 91.320(j)**

The City of Rome Community Development Department has encouraged partnerships with many service agencies as well as with Floyd County Government, Northwest Georgia Regional Commission and the State of Georgia (particularly the Department of Community Affairs and the Department of

Transportation). This Institutional Structure has served the City well and continues to do so. The City continues to work closely with these partners and communicates with them on a regular basis. There are no gaps at this time.

**Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)**

No specific actions were taken by the City.

**Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)**

In November of 2013 the City of Rome had drafted an Analysis of Impediments to Fair Housing Choice. Through the surveying of community members and research, several barriers were identified that restrict the housing choice of the residents of Rome. Below list the Impediments to Fair Housing in this community and our efforts to affirmatively further Fair Housing in 2015.

**1. Limited Supply of Decent , Accessible, and Affordable Housing**

Because of the nature of the housing stock in the city, with a significant number of affordable housing being built before 1970, options for residence are more likely to need repair or to have fallen into a perpetual state of disrepair. These homes are also less likely to have proper accommodations for disabilities. As a result, the City of Rome invests both CDBG funds as well as CHIP funds into owner occupied rehabilitation and repair programs. The city has been granted HOME funds to build new single family homes in 2016 and has also recently been awarded Low Income Housing Tax Credit dollars to bring more affordable housing into the city.

**2. Uneven Distribution of Community Resources**

Residents pointed out that they felt certain municipal services such as policing, code enforcement, and tree removal were not delivered as timely as they were in more affluent areas of town. As a result the city launched the Neighborhood Enhancement Program (NEP) in the fall of 2015 to provide concentrated city services to blighted neighborhoods in the City of Rome for 90 day periods. Those focused areas will be both chosen based off need and condition of areas.

**3. Restrictive Zoning Provisions**

Because of the closing of a large mental care facility in the city there has been an increased need for person care homes. However, because of city ordinances, there are restrictions for the placement of the homes in residential areas based upon the number of residents that differs for that of a single family home with the same number of occupants. These ordinances have not posed a problem for any requests to date and the Planning Commission keep abreast of changing regulations and local requests.

#### **4. Local attitudes resisting Fair Housing Opportunities**

When the community was polled through surveys, interviews, and public meeting there was found to be a strong sense of “Not in My Backyard” attitude for multiple types of affordable housing in general. The only way to truly combat that issue is through the education of the community on Fair Housing Law. (See below)

#### **5. Lack of Fair Housing Education**

Because of the apparent lack of Fair Housing Education the city has celebrated Fair Housing in 2015. The City of Rome designated April as Fair Housing month city wide and distributed informative Fair Housing posters to local real estate agents. Several city employees attended the Fair Housing Symposium on April 30<sup>th</sup> hosted by the Appalachian Housing and Redevelopment Corp. We hosted an Analysis of Impediments forum for the State of Georgia on June 9, 2015 and invited local government officials, agencies, and the public to attend. On November 12, information on the Fair Housing Law was disbursed at a neighborhood association meeting. Additional, material has been created with information regarding the Fair Housing Law listing local contact numbers for Fair Housing complaints.

#### **Fair Housing Activities during PY 2015**

- Made proclamation to declare April Fair Housing Month in Rome, GA.
- 16 Fair Housing posters were delivered to local real estate companies in April 2015.
- Attended Appalachian Housing and Rededvelopment Corporation’s Fair Housing Symposium in April 2015.
- Assisted the Department of Community Affairs in conducting their Analysis of Impediments to Fair Housing Choice by hosting an outreach meeting locally in June 2015.
- 250 local Fair Housing brochures were created, ordered and printed in August 2015.
- Fair Housing information was discussed and distributed at the North Rome Community Action Comittee meeting in September 2015.
- Brochures were distributed at the Neighborhood Enhancement Program meeting in Novemeber 2015.

## **CR-40 - Monitoring 91.220 and 91.230**

**Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

2015 was the 12th year of the City's participation in the CDBG Entitlement program. The City continues to monitor its CDBG program regularly throughout the program year, and staff regularly updates the City Manager's Office, the Rome City Commission (through the Community Development Services Committee monthly meeting), and other departments involved in the administration of on-going activities.

In 2015, staff continued to review procedures for record-keeping, procurement, contracting and other processes in anticipation of future HUD monitoring reviews. Particular emphasis was placed on using HUD's established monitoring checklists, where they exist, to structure the City CDBG Program records. These documents, as well as policies and procedures for managing the program, are available in the City's CDBG Program Policies and Procedures manual.

### **Citizen Participation Plan 91.105(d); 91.115(d)**

#### 2016 Action Plan

The City followed its Citizen Participation Plan to develop the 2015 Action Plan, including a public hearing on Monday, October 19, 2015 to receive comments and input. The plan was also reviewed and discussed at the Community Development Services Committee meetings held on August 5, 2015, September 2, 2015 and October 7, 2015. These meetings are also advertised and open to the public each month. A summary of the proposed activities was published in the Rome News Tribune on Monday, October 5, 2016 and began an official 30 day public comment period. The 2016 Action Plan was posted on the City of Rome website and was available through the Community Development office. No public comments were received on the creation of the 2016 Action Plan.

#### 2015 CAPER

The City followed its Citizen Participation Plan in the creation of the 2015 Consolidated Annual Performance and Evaluation Report (CAPER). A public hearing was held on Monday, March 7, 2016 to discuss the report. The public hearing was advertised in the Rome News Tribune on Monday, February 29, 2016 which began an official 15 day public comment period. The report was published on the City of Rome website and was available through the Community Development Department. The report was also discussed during the February 3, 2016 and March 2, 2016 Community Development Services Committee meetings. No public comments were received.

**Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

All the CDBG Entitlement documents (Consolidated Plan, Action Plan and CAPER) are published and accessible through the City of Rome website. The City uses its official news organ, the Rome News Tribune, to notify the public of meetings, hearings, etc. The news media is also notified of these events via an email distribution list.

**CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

There have been no changes to the City's program objectives.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**

N/A

## CR-60 - ESG 91.520(g) (ESG Recipients only)

### ESG Supplement to the CAPER in *e-snaps*

#### For Paperwork Reduction Act

#### 1. Recipient Information—All Recipients Complete

##### Basic Grant Information

|   |           |
|---|-----------|
| Recipient Name  | ROME      |
| Organizational DUNS Number  | 075863951 |
| EIN/TIN Number  | 586000653 |
| Identify the Field Office   | ATLANTA   |
| Identify CoC(s) in which the recipient or subrecipient(s) will provide ESG assistance |           |

##### ESG Contact Name

Prefix  
First Name  
Middle Name  
Last Name  
Suffix  
Title

##### ESG Contact Address

Street Address 1  
Street Address 2  
City  
State  
ZIP Code -  
Phone Number  
Extension  
Fax Number  
Email Address

##### ESG Secondary Contact

Prefix  
First Name  
Last Name  
Suffix  
Title  
Phone Number  
Extension  
Email Address

#### 2. Reporting Period—All Recipients Complete

|                         |            |
|-------------------------|------------|
| Program Year Start Date | 01/01/2015 |
|-------------------------|------------|

CAPER

20

**Program Year End Date**

12/31/2015

**3a. Subrecipient Form – Complete one form for each subrecipient**

**Subrecipient or Contractor Name**

**City**

**State**

**Zip Code**

**DUNS Number**

**Is subrecipient a victim services provider**

**Subrecipient Organization Type**

**ESG Subgrant or Contract Award Amount**

## CR-65 - Persons Assisted

### 4. Persons Served

#### 4a. Complete for Homelessness Prevention Activities

| Number of Persons in Households | Total |
|---------------------------------|-------|
| Adults                          |       |
| Children                        |       |
| Don't Know/Refused/Other        |       |
| Missing Information             |       |
| <b>Total</b>                    |       |

Table 8 – Household Information for Homeless Prevention Activities

#### 4b. Complete for Rapid Re-Housing Activities

| Number of Persons in Households | Total |
|---------------------------------|-------|
| Adults                          |       |
| Children                        |       |
| Don't Know/Refused/Other        |       |
| Missing Information             |       |
| <b>Total</b>                    |       |

Table 9 – Household Information for Rapid Re-Housing Activities

#### 4c. Complete for Shelter

| Number of Persons in Households | Total |
|---------------------------------|-------|
| Adults                          |       |
| Children                        |       |
| Don't Know/Refused/Other        |       |
| Missing Information             |       |
| <b>Total</b>                    |       |

Table 10 – Shelter Information

**4d. Street Outreach**

| <b>Number of Persons in Households</b> | <b>Total</b> |
|--|--------------|
| Adults                                 |              |
| Children                               |              |
| Don't Know/Refused/Other               |              |
| Missing Information                    |              |
| <b>Total</b>                           |              |

**Table 11 – Household Information for Street Outreach**

**4e. Totals for all Persons Served with ESG**

| <b>Number of Persons in Households</b> | <b>Total</b> |
|--|--------------|
| Adults                                 |              |
| Children                               |              |
| Don't Know/Refused/Other               |              |
| Missing Information                    |              |
| <b>Total</b>                           |              |

**Table 12 – Household Information for Persons Served with ESG**

**5. Gender—Complete for All Activities**

|                          | <b>Total</b> |
|--------------------------|--------------|
| Male                     |              |
| Female                   |              |
| Transgender              |              |
| Don't Know/Refused/Other |              |
| Missing Information      |              |
| <b>Total</b>             |              |

**Table 13 – Gender Information**

**6. Age—Complete for All Activities**

|                          | <b>Total</b> |
|--------------------------|--------------|
| Under 18                 |              |
| 18-24                    |              |
| 25 and over              |              |
| Don't Know/Refused/Other |              |
| Missing Information      |              |
| <b>Total</b>             |              |

**Table 14 – Age Information**

**7. Special Populations Served—Complete for All Activities**

**Number of Persons in Households**

| <b>Subpopulation</b>              | <b>Total</b> | <b>Total Persons Served – Prevention</b> | <b>Total Persons Served – RRH</b> | <b>Total Persons Served in Emergency Shelters</b> |
|-----------------------------------|--------------|--|-----------------------------------|---|
| Veterans                          |              |  |                                   |   |
| Victims of Domestic Violence      |              |  |                                   |   |
| Elderly                           |              |  |                                   |   |
| HIV/AIDS                          |              |  |                                   |   |
| Chronically Homeless              |              |  |                                   |   |
| <b>Persons with Disabilities:</b> |              |  |                                   |   |
| Severely Mentally Ill             |              |  |                                   |   |
| Chronic Substance Abuse           |              |  |                                   |   |
| Other Disability                  |              |  |                                   |   |
| Total (unduplicated if possible)  |              |  |                                   |   |

**Table 15 – Special Population Served**

**CR-70 – ESG 91.520(g) - Assistance Provided and Outcomes**

**10. Shelter Utilization**

|   |  |
|---|--|
| Number of New Units – Rehabbed          |  |
| Number of New Units – Conversion        |  |
| Total Number of bed - nighths available |  |
| Total Number of bed - nights provided   |  |
| Capacity Utilization                    |  |

**Table 16 – Shelter Capacity**

**11. Project Outcomes Data measured under the performance standards developed in consultation with the CoC(s)**

## CR-75 – Expenditures

### 11. Expenditures

#### 11a. ESG Expenditures for Homelessness Prevention

|   | Dollar Amount of Expenditures in Program Year |      |      |
|---|---|------|------|
|   | 2013  | 2014 | 2015 |
| Expenditures for Rental Assistance  |   |      |      |
| Expenditures for Housing Relocation and Stabilization Services - Financial Assistance |   |      |      |
| Expenditures for Housing Relocation & Stabilization Services - Services               |   |      |      |
| Expenditures for Homeless Prevention under Emergency Shelter Grants Program           |   |      |      |
| <b>Subtotal Homelessness Prevention</b>   |   |      |      |

Table 17 – ESG Expenditures for Homelessness Prevention

#### 11b. ESG Expenditures for Rapid Re-Housing

|   | Dollar Amount of Expenditures in Program Year |      |      |
|---|---|------|------|
|   | 2013  | 2014 | 2015 |
| Expenditures for Rental Assistance  |   |      |      |
| Expenditures for Housing Relocation and Stabilization Services - Financial Assistance |   |      |      |
| Expenditures for Housing Relocation & Stabilization Services - Services               |   |      |      |
| Expenditures for Homeless Assistance under Emergency Shelter Grants Program           |   |      |      |
| <b>Subtotal Rapid Re-Housing</b>  |   |      |      |

Table 18 – ESG Expenditures for Rapid Re-Housing

#### 11c. ESG Expenditures for Emergency Shelter

|                    | Dollar Amount of Expenditures in Program Year |      |      |
|--------------------|---|------|------|
|                    | 2013  | 2014 | 2015 |
| Essential Services |   |      |      |
| Operations         |   |      |      |
| Renovation         |   |      |      |
| Major Rehab        |   |      |      |
| Conversion         |   |      |      |
| <b>Subtotal</b>    |   |      |      |

Table 19 – ESG Expenditures for Emergency Shelter

**11d. Other Grant Expenditures**

|                 | Dollar Amount of Expenditures in Program Year |      |      |
|-----------------|---|------|------|
|                 | 2013  | 2014 | 2015 |
| Street Outreach |   |      |      |
| HMIS            |   |      |      |
| Administration  |   |      |      |

Table 20 - Other Grant Expenditures

**11e. Total ESG Grant Funds**

| Total ESG Funds Expended | 2013 | 2014 | 2015 |
|--------------------------|------|------|------|
|                          |      |      |      |

Table 21 - Total ESG Funds Expended

**11f. Match Source**

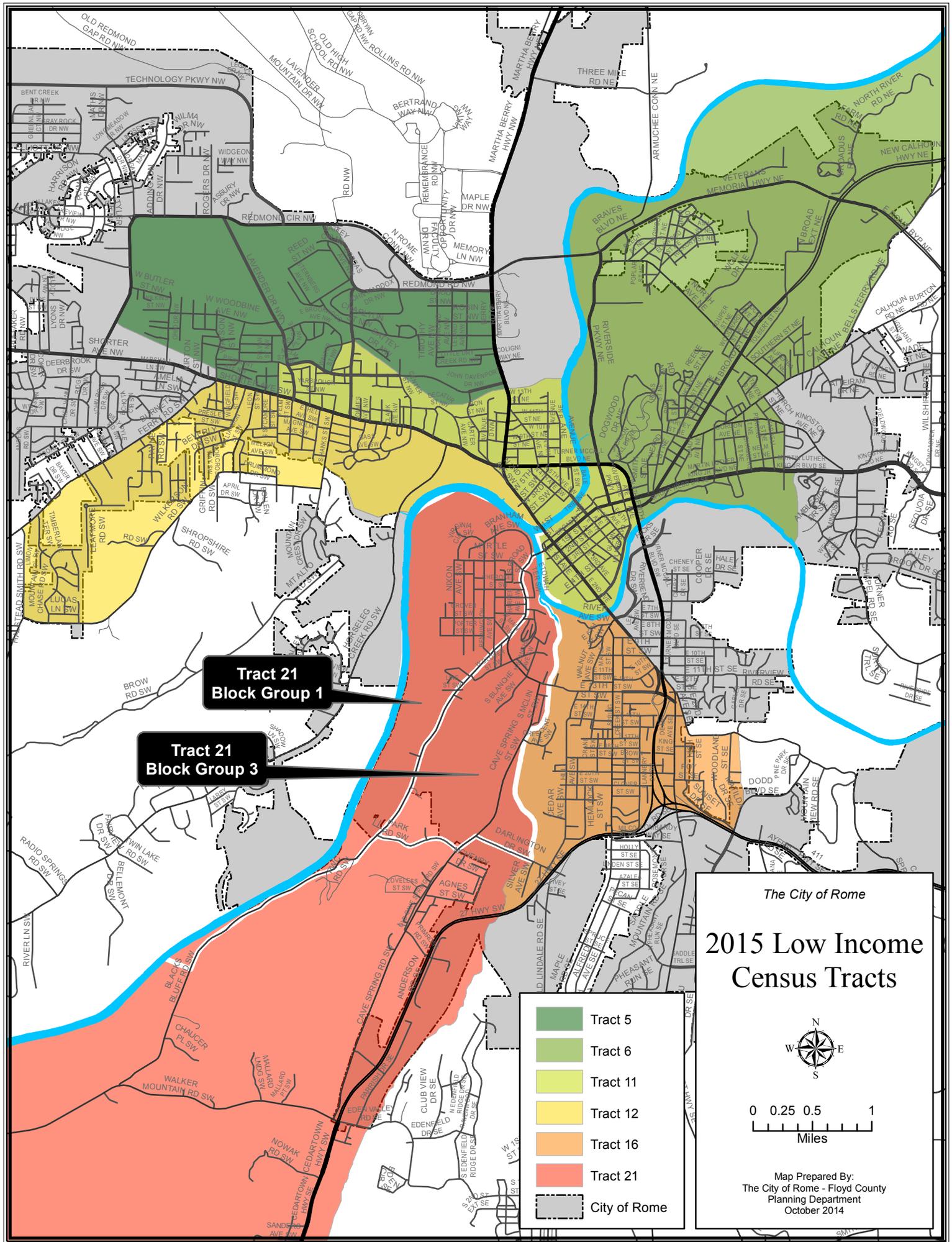
|                           | 2013 | 2014 | 2015 |
|---------------------------|------|------|------|
| Other Non-ESG HUD Funds   |      |      |      |
| Other Federal Funds       |      |      |      |
| State Government          |      |      |      |
| Local Government          |      |      |      |
| Private Funds             |      |      |      |
| Other                     |      |      |      |
| Fees                      |      |      |      |
| Program Income            |      |      |      |
| <b>Total Match Amount</b> |      |      |      |

Table 22 - Other Funds Expended on Eligible ESG Activities

**11g. Total**

| Total Amount of Funds Expended on ESG Activities | 2013 | 2014 | 2015 |
|--|------|------|------|
|  |      |      |      |

Table 23 - Total Amount of Funds Expended on ESG Activities



**Tract 21  
Block Group 1**

**Tract 21  
Block Group 3**

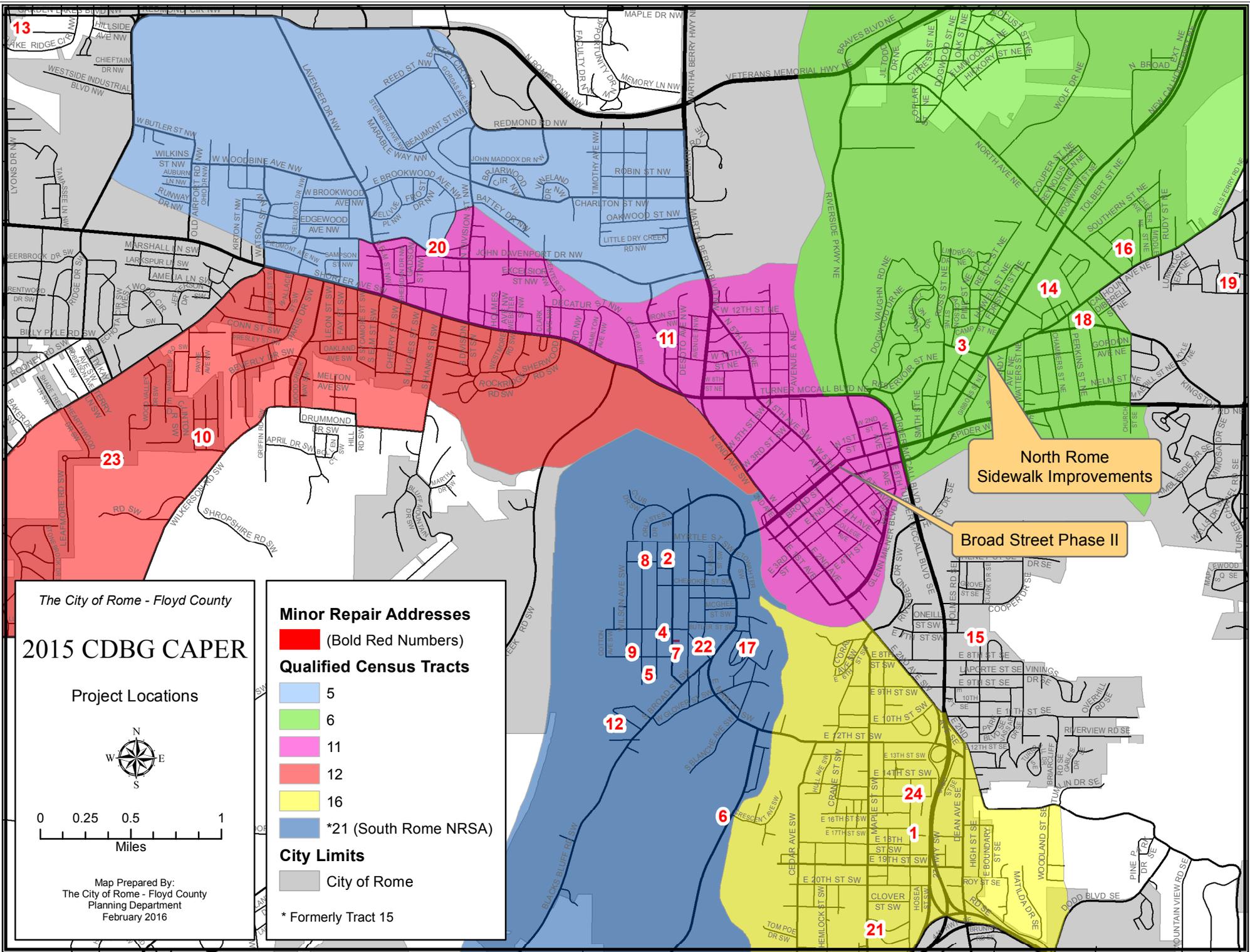
The City of Rome

## 2015 Low Income Census Tracts

0 0.25 0.5 1  
Miles

Map Prepared By:  
The City of Rome - Floyd County  
Planning Department  
October 2014

- Tract 5
- Tract 6
- Tract 11
- Tract 12
- Tract 16
- Tract 21
- City of Rome



13

20

16

19

14

18

11

3

10

23

North Rome Sidewalk Improvements

Broad Street Phase II

8

2

9

4

7

22

17

12

6

15

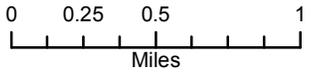
24

1

21

The City of Rome - Floyd County  
**2015 CDBG CAPER**

Project Locations



Map Prepared By:  
 The City of Rome - Floyd County  
 Planning Department  
 February 2016

- Minor Repair Addresses**  
■ (Bold Red Numbers)
- Qualified Census Tracts**
- 5
- 6
- 11
- 12
- 16
- \*21 (South Rome NRSA)
- City Limits**  
■ City of Rome
- \* Formerly Tract 15

| Parcel  | Num | Name                         | Address             |
|---------|-----|------------------------------|---------------------|
| J14O081 | 1   | Lillie H Love                | 1705 Flannery St    |
| I14W421 | 2   | Betty Jo Perkins             | 312 Branham Ave.    |
| J13J100 | 3   | Mattie Harris                | 18 Harvey St.       |
| I14W362 | 4   | Ammie Johnson                | 105 Grover St.      |
| I14Z032 | 5   | Billy & Frances Green        | 607 Nixon Ave       |
| J14M037 | 6   | Linda Collins & Spencer Cage | 308 Cave Spring St. |
| I14W472 | 7   | Joe Perkins                  | 509 Branham Ave.    |
| I14W298 | 8   | Ruby Linley                  | 113 Nixon Ave.      |
| I14W146 | 9   | Mary Griffin                 | 206 Porter St.      |
| H13P302 | 10  | Josefina Mejia-Degarduno     | 9 Southfork Dr.     |
| I13Z155 | 11  | Edna Morris                  | 1010 N 2nd Ave.     |
| I14Z133 | 12  | Patricia Buford              | 2 Elberta Pl.       |
| H12Y719 | 13  | Robert & Lucy Harrison       | 2620 Lakeview Dr    |
| J13I227 | 14  | Cleotha Cunningham           | 116 Burnett St      |
| J14G184 | 15  | Nina DeLong                  | 700 Highland Ave.   |
| K13Y241 | 16  | James & Wanda Jones          | 511 Superba Ave. NE |
| J14E098 | 17  | Krista Barton                | 8 Lookout Circle    |
| J13I099 | 18  | Earnest Diamond              | 313 Kingston Ave.   |
| K13Y155 | 19  | Marion Darden                | 104 Jim Lee Dr.     |
| I13X368 | 20  | Lucile Carter                | 405 Walter St.      |
| J15X360 | 21  | Arlie Haney                  | 3 Willingham St.    |
| J14E166 | 22  | Linda Greene                 | 519 Harper Ave.     |
| H14W075 | 23  | Stacie Abbott Clowers        | 117 Leafmore Rd. SW |
| J14O120 | 24  | Hosea Hill                   | 403 E 15th St.      |



**CITY OF ROME**  
**2015 Community Development Block Grant Entitlement Program**  
**Consolidated Annual Performance and Evaluation Report (CAPER)**

**PUBLIC HEARING NOTICE**

The City of Rome will hold a Public Hearing to discuss accomplishments completed during the 2015 Community Development Block Grant (CDBG) Entitlement Program year. These funds must be used to primarily benefit low and moderate-income persons. The Consolidated Annual Performance and Evaluation Report (CAPER) is available for public review on the City web site: <http://www.romefloyd.com/departments/community-development> and in the Community Development Department at 607 Broad Street, Rome, GA. Public comments will be accepted for 15 days, reviewed and addressed. The CAPER will be submitted to HUD by March 31st. Public comments can be sent to the Community Development Department, P.O. Box 1433, Rome, GA 30161-1433 or emailed to [bfox@rome.ga.us](mailto:bfox@rome.ga.us).

Entitlement CDBG-funded projects completed during program year 2015 include:

- 23 elderly low income homeowners received assistance to make minor repairs to their homes through the Minor Repair Program;
- Total completion of the Broad Street phase 2 sidewalk replacement project.
- Completion of a portion of planned sidewalk replacement on Calhoun Ave and Callahan Street in North Rome as part of phase 1 of the Kingston Ave Area Sidewalk Project.

More specific details regarding eligible activities, plans to assist displaced persons (if any), and the amount of funds used for activities to benefit low and moderate income persons will be provided at a **public hearing** which will be held at the **Carnegie Building Training Room, 607 Broad Street – lower level, on Monday, March 7<sup>th</sup> . 2016 at 4:30 PM.**

The purpose of this hearing will be to educate the public and receive citizen input regarding the activities funded by the CDBG Program during calendar year 2015 and inform the public of ongoing activities. Persons with special needs relating to handicapped accessibility, hearing disabilities, visual impairment or those with a language barrier should contact Bekki Fox at (706) 236-4477 between the hours of 8:00 a.m. – 5:00 p.m., Monday through Friday, except holidays, prior to Friday, March 4, 2016. Persons with hearing disabilities can contact us using the Georgia Relay Service, at (TDD) 1-800-255-0056 or (VOICE) 1-800-255-0135.

**PARA INFORMACION EN ESPAÑOL SOBRE EL REPORTE ANUAL (CAPER) DEL PROGRAMA CDBG DE LA CIUDAD DE ROME POR FAVOR COMUNICARSE CON EL DEPARTAMENTO DE DESARROLLO COMUNITARIO AL (706) 236-4477.**



**CDBG Community Development Block Grant Performance Profile**

PR54 - ROME,GA

Program Year From 01-01-2015 To 12-31-2015

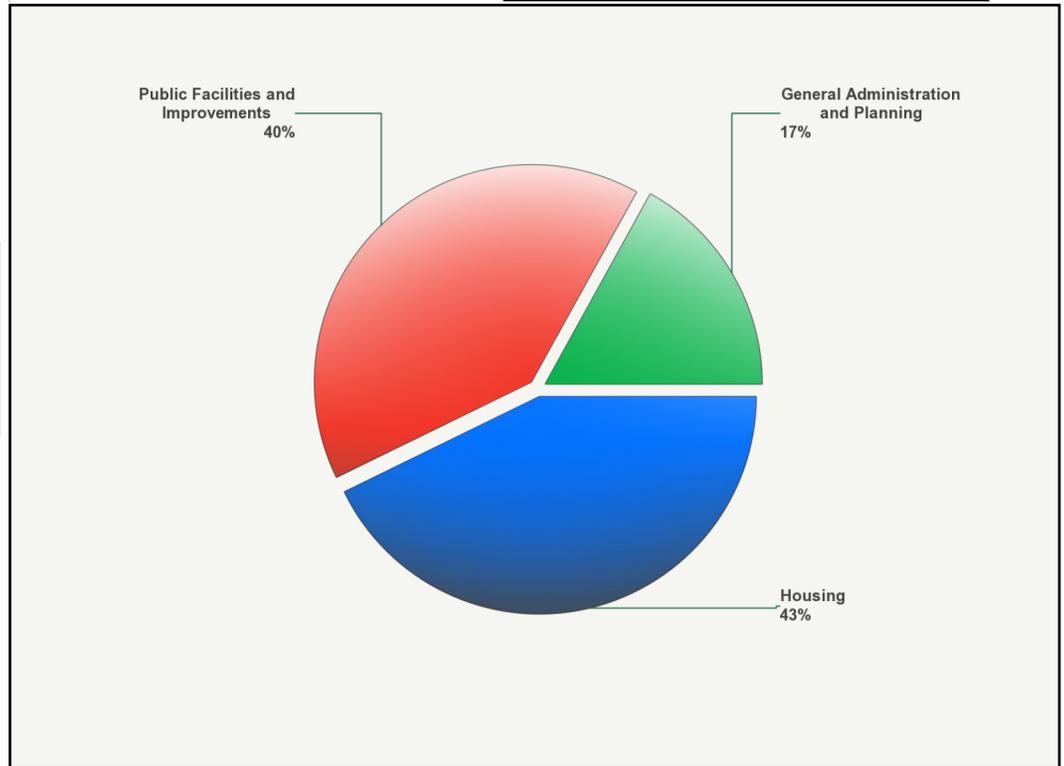
**Program Year 2015 Funds**

|  |                     |
|--|---------------------|
| 2015 CDBG Allocation                             | \$404,746.00        |
| Program Income Received During Program Year 2015 | \$0.00              |
| Funds Returned to Local Program Account          | \$0.00              |
| During Program Year 2015                         |                     |
| <b>Total Available</b> <sup>1</sup>              | <b>\$404,746.00</b> |

**Expenditures**<sup>2</sup>

| Type of Activity                    | Expenditure         | Percentage     |
|-------------------------------------|---------------------|----------------|
| Housing                             | \$155,697.60        | 42.64%         |
| Public Facilities and Improvements  | \$147,307.49        | 40.34%         |
| General Administration and Planning | \$62,117.97         | 17.01%         |
| <b>Total</b>                        | <b>\$365,123.06</b> | <b>100.00%</b> |

**Expenditures by Type of Activity (%)      Expenditures by Type of Activity (\$)**



**Timeliness**

Timeliness Ratio - unexpended funds as percent of 2015 allocation 1.48



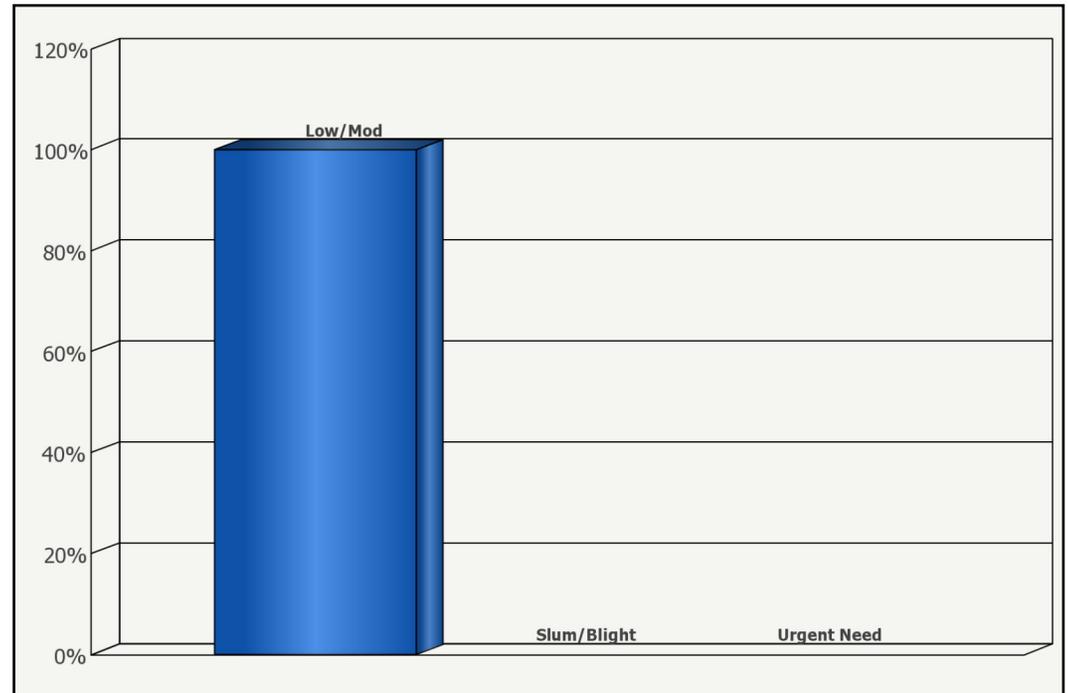
**CDBG Community Development Block Grant Performance Profile**

PR54 - ROME,GA

Program Year From 01-01-2015 To 12-31-2015

**Program Targeting**

|  |             |
|--|-------------|
| 1 -Percentage of Expenditures Assisting Low- and Moderate-Income Persons and Households Either Directly or On an Area Basis <sup>3</sup>               | 100.00%     |
| 2 -Percentage of Expenditures That Benefit Low/Mod Income Areas  | 62.22%      |
| 3 -Percentage of Expenditures That Aid in The Prevention or Elimination of Slum or Blight  | 0.00%       |
| 4 -Percentage of Expenditures Addressing Urgent Needs  | 0.00%       |
| 5 -Funds Expended in Neighborhood (Community For State) Revitalization Strategy Areas and by Community Development Financial Institution.              | \$74,016.58 |
| 6 -Percentage of Funds Expended in Neighborhood (Community For State) Revitalization Strategy Areas and by Community Development Financial Institution | 24.43%      |





**CDBG Community Development Block Grant Performance Profile**

PR54 - ROME,GA

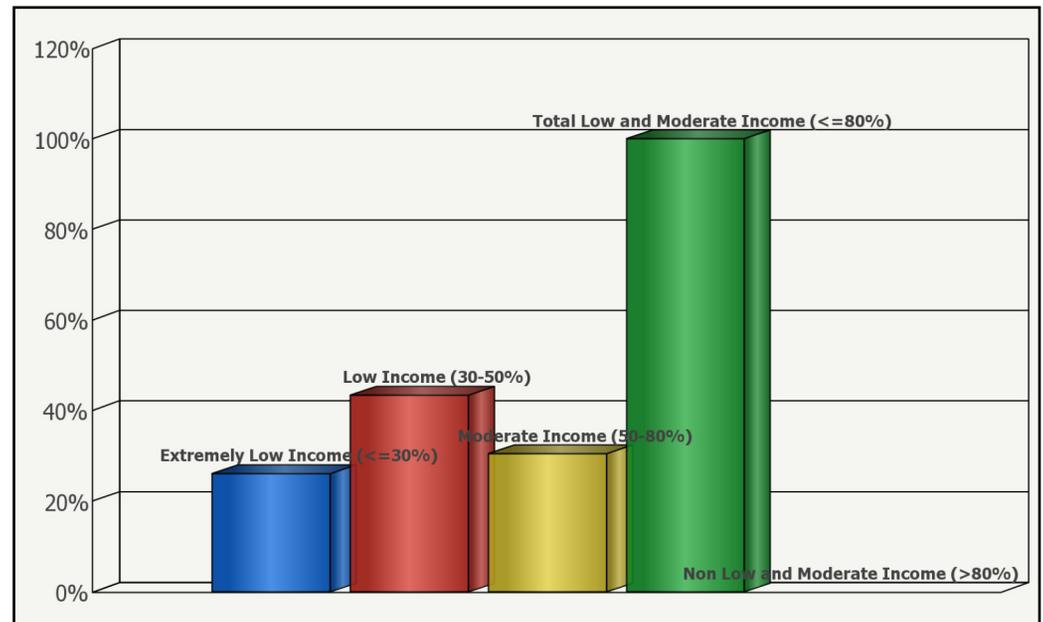
Program Year From 01-01-2015 To 12-31-2015

**CDBG Beneficiaries by Racial/Ethnic Category<sup>4</sup>**

| Race  | Total  | Hispanic |
|---|--------|----------|
| White   | 21.74% | 0.00%    |
| Black/African American                            | 78.26% | 0.00%    |
| Asian   | 0.00%  | 0.00%    |
| American Indian/Alaskan Native                    | 0.00%  | 0.00%    |
| Native Hawaiian/Other Pacific Islander            | 0.00%  | 0.00%    |
| American Indian/Alaskan Native & White            | 0.00%  | 0.00%    |
| Asian & White                                     | 0.00%  | 0.00%    |
| Black/African American & White                    | 0.00%  | 0.00%    |
| Amer. Indian/Alaskan Native & Black/African Amer. | 0.00%  | 0.00%    |
| Other multi-racial                                | 0.00%  | 0.00%    |
| Asian/Pacific Islander (valid until 03-31-04)     | 0.00%  | 0.00%    |
| Hispanic (valid until 03-31-04)                   | 0.00%  | 0.00%    |

**Income of CDBG Beneficiaries**

| Income Level                          | Percentage |
|---------------------------------------|------------|
| Extremely Low Income (<=30%)          | 26.09%     |
| Low Income (30-50%)                   | 43.48%     |
| Moderate Income (50-80%)              | 30.43%     |
| Total Low and Moderate Income (<=80%) | 100.00%    |
| Non Low and Moderate Income (>80%)    | 0.00%      |





**CDBG Community Development Block Grant Performance Profile**

PR54 - ROME,GA

Program Year From 01-01-2015 To 12-31-2015

| <b>Accomplishment</b>   | <b>Number</b>       |
|---|---------------------|
| Actual Jobs Created or Retained   | 0                   |
| Households Receiving Housing Assistance                                       | 23                  |
| Persons Assisted Directly, Primarily By Public Services and Public Facilities | 0                   |
| Persons for Whom Services and Facilities were Available                       | 29,617 <sup>5</sup> |
| Units Rehabilitated-Single Units  | 23                  |
| Units Rehabilitated-Multi Unit Housing  | 0                   |

**Funds Leveraged for Activities Completed**                      **\$277,532.59**

**Notes**

1 Also, additional funds may have been available from prior years.

2 The return of grant funds is not reflected in these expenditures.

3 Derived by dividing annual expenditures for low-and moderate-income activities by the total expenditures for all activities (excluding planning and administration, except when State planning activities have a national objective) during the program year.

4 For entitlement communities, these data are only for those activities that directly benefit low- and moderate-income persons or households. They do not include data for activities that provide assistance to low- and moderate-income persons on an area basis, activities that aid in the prevention and elimination of slums and blight, and activities that address urgent needs. For states, these data are reported for all activities that benefit low- and moderate-income persons or households, aid in the prevention and elimination of slums and blight, and address urgent needs.

5 This number represents the total number of persons/households for whom services/facilities were available for [in many cases] multiple area benefit activities as reported by grantees. A service or facility meeting the national objective of benefiting low- and moderate-income persons on an area basis is available to all residents of the area served by the activity. If one or more activities had the same or overlapping service areas, the number of persons served by each activity was used to calculate the total number served; e.g., if two activities providing different services had the same service area, the number of persons in the service area would be counted twice; once for each activity.